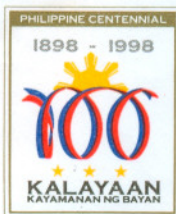




PHILIPPINES 2000



December 13, 1999

Memorandum Circular No. 04  
Series of 1999

**SUBJECT: PLANNING GUIDELINES TO ACTUALIZE THE CY 2000  
PRIORITY THRUST AND DIRECTIONS**

The Department's over-all policy for social welfare and development shall be supportive of the Medium Term Philippine Development Plan's goal of poverty eradication, food security, effective governance, and sustainability of sectoral growth through productivity improvement which are consistent with the thrust of President Estrada's Administration. Needless to say, DSWD's role as re-defined in EO 15 is the basis for organizational strategies.

## **I. THRUSTS AND PRIORITIES FOR CY 2000**

For CY 2000, the Department shall be guided by the following Program Thrusts and Priorities:

### 1. Leadership role in SWCD

- Continue DSWD role in major SWD and SD committees at local, regional national, as well as international levels
- Review/revise and/or develop standards for priority areas
  - a. Operation of all DSWD centers and institutions, NGOs centers,
  - b. Licensing and accreditation systems for DSWD client groups
  - c. Devolved services
- Accelerate advocacy work in major emerging issues such as family violence, trafficking of women and children, streetchildren/families, older persons, persons with disability and families in armed conflict areas.

### 2. Program/Project Development

- Develop comprehensive program on the family, women, children (as component of Child 21), older persons, persons with disability and disaster management.

### 3. Technical Assistance / Capability Building

- Sustain technical assistance, monitoring, capability-building and augmentation to LGUs, NGOs, and POs to enable them to undertake with

REPUBLIKA NG PILIPINAS  
KAGAWARAN NG KAGALINGANG PANLIPUNAN AT PAGPAPAUNLAD  
(DEPARTMENT OF SOCIAL WELFARE AND DEVELOPMENT)  
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QUEZON CITY

greater effectiveness devolved centers, community focused and community-based programs and services

- Provision of capability building for self-employment for identified special individuals e.g. persons with disability, released prisoners, rape victims, etc. and other groups

#### 4. Accelerating the process of devolution

- Community-based services
  - Sustain community-based services particularly special projects like CIDSS, ECD and other DSWD community-based services. Advocate for linkages and / or interfacing with other Department's programs and services, NGO, PO and cooperative projects at community level
- Center-based services
  - Community focus
    - These are services which DSWD has already organized for specific projects such as Sea-K, clients of PSCB, etc. We should endeavor that these strategies be positioned so that they graduate to category under community-based or community-managed projects
  - Center-based
    - We should raise the quality of services and systems of all center-based institutions to the extent possible. Clients of center-based institutions should be linked to networks in community focused programs and/or community based programs

#### 5. Strategic/Integration Into New and/or Vital Socio-Economic Zones

- Development of organizational strategic integration into new and/or vital socio-economic zones: ZOPAD, BMIP, EAGA, EOPAP, etc.

## **II. PLANNING PARAMETERS**

To actualize our thrusts as priorities for CY 2000 and based on DSWD organizational mandate, the **acceleration of devolution** becomes our major theme in the provision of technical assistance and augmentation of local government capacities and resources. **The challenge for DSWD is therefore to strategically use its resources to accelerate devolution.** Where we still implement programs, we should be doing so to enhance local capacities and capabilities.

In determining regional priorities, we need to be guided by national/inter-regional commitments, regional needs, level of capabilities of local government and emerging sub-regional and/or inter-regional clusters on socio-economic delineated zones such as ZOPAD, BMIP, etc.

It would be appropriate for Field Offices to establish ranking among areas covered based on the level of capabilities of provincial/city operations as devolved, to determine regional strategies. The indicators for ranking should include the following:

- Ordinance (pertinent and number)
- Personnel capability
- Leadership (infrastructure and program)
- Community-based structures (community managed)

In the process of developing a regional comprehensive program, the challenge to the regions is to develop pertinent programs for multi-sourcing of funds. Funds may come from not only the yearly GAA of the Department but from the LGUs, NGOs, POs as well as from the private sector and international sources.

The yearly allocation from GAA should be looked upon as seed money to be able to generate other sources of funds. In order to do this, each region would need to develop a program which may be long-term in nature, components of which will be funded from available funds but with clear indicative regional directions of what other components may be funded from other sources.

The role of DSWD is to strategically use its funds to generate other sources in its thrust to accelerate the process of devolution.

#### PROGRAMMING FOR WORK AND FINANCIAL PLAN (please refer to Annex 1)

For CY 2000, the program components funded by GAA should be guided by the following:

##### 1. Regular program as provided for in GAA # 2-7

Regional priorities may differ based on their needs and problems. This is particularly true with basic program funds managed at central and regional levels.

There are programs with unique requirements and performance commitments and thereby have their own systems to meet such requirements and commitments. These are CIDSS, ECD and Lingap Para sa Mahihirap Projects.

Tasks:

- Using the criteria of regional priority needs and accelerating devolution, programs and services should be ranked accordingly.
- Identify program and determine the amount, which could be used to fulfill Covenant with League of Governors. Refer to annex C, D and E which are specific output of the consultation workshop of the regions with the LGUs.

Use FO-Form 1 and FO Form 2 for direct release and FO Form 3 and FO Form 4 for centrally managed funds

## 2. Special Projects

### 2.1 CIDSS: as provided for in GAA # 1

CY2000 plans developed during the PREW with inter-agency inputs and commitments should be reviewed and finalized focusing on DSWD commitments. Use FO Form 3 and 4, 2000.

### 2.2 ECD: as provided for in GAA # 8

ECD has its own inter-agency system. There is a need to review and finalize the DSWD component.

### 2.3 Lingap Para sa Mahihirap Project: GAA continuing funds

Although Lingap funds are not provided in CY 2000, there are continuing activities from CY 1999. These program activities should be continued in CY 2000 using GAA continuing funds.

## 3. Capability Building

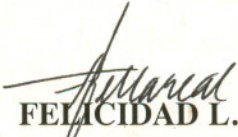
Based on assessment and declared priorities the following areas of training have been identified:

- Case management upgrading
- Establishing capacity against family violence
- Disaster management
- Community organizing
- Program/project development

Priority should be given to DSWD workers and workers in local government.

## 4. Unfunded Program Needs

Programs based on priority needs of the region not included in the GAA should likewise be planned. These will be used as a basis for generating funds beyond the GAA. Use FO Form 5, 2000.

  
**FELICIDAD L. VILLAREAL**  
Undersecretary for Plans, Programs and Standards

### BUDGET FOR MAJOR PROGRAMS/PROJECTS FOR CY 2000

To pursue the aforementioned thrusts and priorities, the following major programs and projects shall be implemented for CY 2000:

#### A. As provided for in GAA CY 2000

PROGRAMS/PROJECTS	Funding Source		
	Regular Appropriations	Lump Sum Appropriations	TOTAL
1 Comprehensive and Integrated Delivery of Social Services (CIDSS) to LGUs of 5th and 6th class municipalities and expansion to urban poor communities	500,000,000.00		500,000,000.00
2 Policy Formulation, program development, standards setting, social research, local and international networking/technical assistance and general administration	544,275,000.00		544,275,000.00
3 Maintenance and Operation of Centers/Institutions	337,819,000.00		337,819,000.00
4 Assistance Program for Distressed and Disadvantaged Population	73,757,000.00		73,757,000.00
	Breakdown:		
a) Assistance to Victims of Disasters and natural Calamities Including Handling and Hauling of Commodity Donations	a. 36,767,000.00		
b) Assistance to Persons with Disability and Senior Citizens	b. 11,861,000.00		
c) Protective Services to Children and Youth in Especially Difficult Circumstances Including Assistances to Indigent Patients in Other Hospitals as well as Assistance for Burial and Transportation Expenses	c. <u>25,129,000.00</u>		
5 Assistance to LGUs, NGAs, NGOs, and POs	7,524,000.00		7,524,000.00
6 Productivity Skills Capability Building Program for Social Disadvantaged Women	26,695,000.00		26,695,000.00
7 SEA Kaunlaran II (Capability Building for Self Employment Assistance)	10,000,000.00		10,000,000.00
8 Early Childhood Development Project		119,162, 215.00 (Municipal Development Fund)	119,162, 215.00
<b>TOTAL</b>	<b>1,500,070,000.00</b>	<b>119,162, 215.00</b>	<b>1,619,232,215.00</b>

#### B. Other programs / projects needed in the regions which will be generated from external sources

- e.g. LGUs, NGOs, and Other GOs  
United Nation Children's Funds  
and other foreign donors

## **LIST OF PROGRAMS AND SERVICES**

### **RETAINED PROGRAMS AND SERVICES**

#### ***I. Community-Based Integrated Programs***

- A. Comprehensive and Integrated Delivery of Social Services
  - 1. CIDSS Regulation in WMC Mining Areas
  - 2. CIDSS and Key Development Areas Integration with Focus on Ecologically and Culturally Defined Communities
  - 3. CIDSS in Communities of Surrendered Combatants
- B. Self - Employment Assistance Kaunlaran (SEA-K) Integrated Program
- C. Lingap Para sa Mahihirap

#### ***II. Protective Services for Vulnerable and Disadvantaged Groups***

- A. Community-Based
  - 1. Children
    - 1.1 Adoption
    - 1.2 Foster Care
    - 1.3 Legal Guardianship
    - 1.4 Social Services for Children in Need of Special Protection (abused and exploited, street children, working children / child labor, children in situations of armed conflict)
    - 1.5 Day Center for Street Children
  - 2. Youth
    - 2.1 Special Social Services for Youthful Offenders
    - 2.2 Establishment of Home for Girls
    - 2.3 Operation and Maintenance of Home for Girls
  - 3. Women
    - 3.1 Productivity Skills Capability Building for Disadvantaged Women
    - 3.2 Construction of PSCB
    - 3.3 Services for Women in Especially Difficult Circumstances
    - 3.4 Crisis Center for Women and Children
  - 4. Persons with Disabilities
    - 4.1 Social and Vocational Rehabilitation Services

5. Older Persons
  - 5.1 Day Services for Older Persons (Senior Citizens' Centers) / Augmentation to Senior Citizen's Center
  - 5.2 Residential Care/Home for Older Persons
6. Dysfunctional Couples / Families
  - 6.1 Crisis Intervention Services
  - 6.2 Construction of Crisis Intervention Unit
  - 6.3 Services for Street Families
  - 6.4 Enhanced Parent Effectiveness Services
  - 6.5 Family Life Development Program
  - 6.6 Handog Lingap Para sa Pamilya
  - 6.7 CISD Sessions for Families / Victims of Kidnapping and Others
  - 6.8 Family Resource Center
7. Individuals with Special Needs  
(recovered drug dependents, recovered mental patients, indigenous persons)
  - 7.1 IPs Development Program
  - 7.2 Special Assistance to Displaced Marginal Miners and Victims of Poisoning in Cold Processing Areas
  - 7.3 Special Assistance to Displaced Indigenous Peoples and Banana Plantation Workers
  - 7.4 Ahon Badjao
  - 7.5 Sea-Based Project for the Badjao
  - 7.6 Establishment of Training / Display Center for Products of Indigenous People
8. Others
  - 8.1 Community-Based Protective Services for Persons in Especially Difficult Circumstances
  - 8.2 Institutionalization of Quick Response Team in the Region
  - 8.3 Educational Assistance to Poor Students
  - 8.4 Ahon Bayan sa Mindanao
  - 8.5 Drop in Center for Street Children
  - 8.6 Youth Welfare Program
  - 8.7 Gender Sensitivity
  - 8.8 Life Planning Seminar
  - 8.9 Training of CNSP
  - 8.10 Protection Services and Child Placement
  - 8.11 Construction / Repair of DCCs
  - 8.12 Construction of Separate Detention Cell for YOs / WEDC
  - 8.13 Protective Custody / Temporary Shelter for Children and Youth under Difficult Circumstances
  - 8.14 Special Demonstration Project: Ahon Pamilya

- 8.15 Ahon Bayan
- 8.16 Developing Capabilities of Barangay for Self Sustaining Social Service System
- 8.17 Ahon Bata sa Lansangan
- 8.18 Crisis Intervention Unit
- 8.19 Project Deportees
- 8.20 Establishment of Quick Response Team

**B. Residential Care**

- 1. Children
- 2. Youth

2.1 Establishment of Regional Rehabilitation Center

3. Women

3.1 Protective Services for Persons in Especially Difficult Circumstances (The Haven)

- 4. Persons with Disabilities
- 5. Older Persons
- 6. Couples / Families

**III. Disaster Management Interventions**

- A. Augmentation Assistance for Disaster Relief and Rehabilitation
- B. Shelter Assistance to Disadvantaged Families and Disaster Victims
- C. Core Shelter Assistance

**IV. Innovative Approaches**

- A. National Family Violence Prevention
- B. Early Childhood Development / Integrated Approach on ECD
- C. Rehabilitation of Mendicants
- D. Alay-Lakad Scholarship
- E. Professionalization of ECE (DCWs)
- F. Water System
- G. Scholarship Program

**V. Collaborative / Coordinative Mechanism**

- A. Technical and Financial Assistance to LGUs, NGOs and Others
  - 1. Provision of TA and Monitoring of Retained, Devolved and Other Special Projects
  - 2. Capability Building
  - 3. Community-Based Strategies for Drug Abuse (Symposium)



- B. Licensing and Accreditation of LGUs and NGOs
- C. Strengthening of P/M/BCC, PIAC Provincial PES Task Force, RRSC, Alay Lakad, SWDS-PCD
- D. MBN Orientation
- E. Capability Building

**VI. Leadership in Social Welfare and Development (Regional and Area-Based)**

- A. Planning
- B. Policy Formulation
- C. Resource Generation and Mobilization
- D. Program / Project Development

**VII. Pilot Projects**

- A. National Family Violence Prevention Program
- B. Empowerment and Affirmation of Paternal Abilities
- C. Community-Based Strategies for Drug Abuse and HIV / AIDS
- D. Therapy Services for Sexually Abuse and Exploited
  - 1. Establishment of a Therapy Center for Sexually Abused
- E. Tuloy Aral Walang Sagabal (TAWAG)
- F. Foster Care Program for Children with Special Needs
- G. Integrated Family Development Program
- H. Home Aide Service
- I. Social Integration for Indigenous Groups (SINING)
- J. Integrated Day Care Services for Children
- K. Integrated Day Care Service for Older Persons / Senior Citizens
- L. Integrated Day Care Service for Senior Citizens and Children
- M. Rape Survivor Assistance and Protection Program
  - 1. Establishment of Rape Crisis Center
- N. Assistance to Lolos in Crisis Situation Project
- O. Youth Peer Counseling

- P. Training Capability Building of Service Provider for Children in Need of Special Protection
- Q. Ahon Pamilya
- R. Peer Group Service
- S. Participating Leadership Development Protective Behavior Program
- T. Night Care for Young Children

## **DEVOLVED PROGRAMS AND SERVICES**

### ***I. Children***

- A. Community-Based Services for Street / Working Children
- B. Supplemental Feeding
- C. Day Care Service
- D. After Care and Follow Up Service

### ***II. Youth***

- A. Unlad Kabataan Program
  - 1. Pag-asa Youth Association
- B. Community-Based Services for Delinquent Youth
- C. Self-Employment Assistance for Youth
- D. After Care and Follow Up Services
- E. Community-Based Strategies for Drug Abuse and Prevention

### ***III. Women***

- A. Self Enhancement Skills Development
- B. Maternal and Child Care
- C. Self-Employment Assistance
- D. Social Communications Skills Development
- E. Practical Skills Development

- F. After Care and Follow Up Services
- G. Productivity Skills Capability Building
- H. Community Participation Skills Development
- I. Special Project for Women (WEDC)
- J. Fund Augmentation to Devolved PSCB

**IV. *Persons with Disabilities***

- A. Self and Social Enhancement
- B. Early Detection and Prevention of Disability
- C. Assistance for Physical Restoration for Disabled Persons
- D. Community-Based Vocational and Social Rehabilitation
- E. Self-Employment Assistance
- F. After Care and Follow Up Services
- G. Information Dissemination on Disability Prevention

**V. *Older Persons***

- A. Special Social Services for Elderly
- B. Self and Social Enhancement
- C. Self-Employment Assistance

**VI. *Victims of Disasters***

- A. Family and Community Disaster Preparedness / Disaster Mitigation and Preparedness
- B. Disaster Relief Services / Emergency Disaster Relief / Relief Assistance
- C. Supplemental Feeding
- D. Critical Incident Stress Debriefing
- E. Food for Work / Cash for Work
- F. Emergency Shelter Assistance
- G. Core Shelter Assistance Services

- H. Balik Probinsiya Assistance
- I. Assistance to Individuals in Crisis Situation
- J. Training on PDCC Members
- K. Organization of COVER
- L. Community Kitchen
- M. Construction of SF Center
- N. Emergency Assistance
- O. Ready-to-Eat Food
- P. Rebel Returnees
- Q. Disaster Management
- R. Management of Evacuation Center and Community Kitchen
- S. Capability Building

***VII. Couples / Families***

- A. Pre-Marriage Counseling
- B. Marriage Counseling Service
- C. Crisis Intervention Services
- D. Parent Effectiveness Services
- E. Responsible Parenthood
- F. Family Casework
- G. Social Services for Solo Parents
- H. Self-Employment Assistance
- I. SEA-Kaunlaran

***VIII. Disadvantaged Communities***

- A. Social Preparation for People's Participation
- B. Community Volunteer Resource Development
- C. Social Welfare Structure Development
- D. Community Mobilization Services

**NOTE: Only PWDs provided with After Care and Follow Up Services**